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GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS  
Public Health and Welfare Section

ANNEA TO WEEKLY BULLETIN

For Period

11 - 17 October

1948

Number 94

SECTION I - Preventive Medicine  
SECTION II - Veterinary Affairs  
SECTION III - Welfare  
SECTION IV - Social Security

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## SECTION I

### PREVENTIVE MEDICINE DIVISION

#### Survey of Beds for Tuberculosis Patients

The survey concerning availability of beds for tuberculosis treatment is nearing completion. Beds now available are:

Governmental:	National Sanatoria	32,646
	National Hospitals	6,749
Private :	Non-national Sanatoria	10,115
	Non-national Hospital	<u>11,998</u>
	Total	61,508

Percentage occupancy of national sanatoria as of 31 July was about 81.5%. Occupancy figures for the other institutions are not yet available.

There were 147,411 deaths from tuberculosis in 1947. The ratio of beds available to deaths per year is .42.

This is far below the ratio necessary for control of tuberculosis. A ratio of two beds per death is considered necessary. (It is actually 1.4 in the United States).

Plans are being drawn up to reactivate 12,352 beds by effecting the minor repairs necessary and an additional 14,507 by major repairs. All these beds will be those of national hospitals or sanatoria. This will give a bed death ratio of .546.

In addition, new construction is contemplated to bring the bed death ratio in each prefecture up to .5. This will require 11,399 beds and will bring the national ratio up to .695.

It is planned to have all repairs and new construction completed by March 1950. Action is now under way to secure the necessary funds.

#### Public Health Education

The prefectural health departments throughout Japan are conducting public health information-education programs, some of which are very good. In many instances, however, subject material is not carefully checked for factual accuracy

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and as a result a great deal of misinformation is being passed on to the Japanese public. A similar situation exists at the National level.

In order to remedy this situation at the National level, a "Screening Board" is in the process of organization within the Ministry of Welfare. This "Screening Board" is to be composed of persons qualified to judge the quality and accuracy of public health material included in all scripts, (radio, slide-film, motion pictures, press releases, exhibits, posters, etc.). The Board members are to be selected from among persons within the Ministry of Welfare and various other organizations interested in the furtherance of public health.

When this Board is properly functioning the quality of public health information-education programs should show a definite improvement. A similar "Screening Board" would be of great value in the prefectural health department programs.

## SECTION II

### VETERINARY AFFAIRS DIVISION

#### Veterinary Education

A survey of the majority of the 16 listed Veterinary colleges in Japan has been completed, and the results summarized for submission to the Japanese Council on Veterinary Education on 22 October. Lack of instructors both in number and training, scarcity of text books and up-to-date technical knowledge and properly equipped clinics appear to be the outstanding deficiencies. Generally speaking, most Veterinary colleges are beginning to realize their sub-standard condition and their attitude bespeaks progress in the forthcoming year.

## SECTION III

### WELFARE DIVISION

#### Japanese Red Cross Society

Disaster Relief and Preparedness: Disaster Relief letter (IR No. 4) subject: "Administrative Organization for Disaster Relief" has been prepared and is being forwarded to all Red Cross Chapters (prefectural). A copy of this letter is inclosed with this issue of the Public Health and Welfare Weekly Bulletin, for the information and guidance of Military Government personnel. (Inclosure 1).

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SECTION IV

SOCIAL SECURITY DIVISION

Japanese Nationals Employed for the Occupation Forces

Recent legislation in the field of public health and welfare by the Japanese Government and the necessity of controlling expenditures from funds established to meet Occupation Force requirements has resulted in a review and formulation of revised policies with regard to Japanese Nationals employed for the Occupation Forces.

A proposed SCAPIN and Command instructions have been drafted to assure that the Japanese Nationals employed for the Occupation Forces will have the full protection provided by the Labor Standards Law, the Preventive Vaccination Law, the Food Sanitation Act, the Venereal Disease Prevention Law, the Law for Prevention of Infectious Diseases and the health insurance programs.

Further, these documents prescribe procurement instruments to cover expenses for services involving discretionary determination under the Labor Standards Law and for requirements beyond the intent and scope of the other aforementioned laws.

*Crawford F. Sams*

CRAWFORD F. SAMS

Brigadier General, Medical Corps  
Chief

1 Incl. Administrative Organization for Disaster Relief - IR LETTER NO. 4.

*to inter*







JAPANESE NATIONAL RED CROSS  
TOKYO, JAPAN

Jikyu-363

Circular-Letter

September 24, 1948

TO: All Chapters

FROM: Vice-President

SUBJECT: Administrative Organization for Disaster Relief- DR LETTER NO. 4

1. It is a matter of course that as the relief of sufferers in case of disasters is the supreme mission of the Society, it is necessary for us to prepare thoroughly for the emergency in ordinary times. It is nothing but for the accomplishment of the mission of the Society that the complete equipment of the Administrative Organization for disaster relief is required today for Chapters, Branch-Headquarters, Branches and Sub-Branched with the DR Letter No. 4 "Administrative Organization for Disaster Relief", and it is hoped that every Chapter will immediately endeavor for the fulfillment of the complete equipment of the Administrative Organization in accordance with the purport.

In case of impossibility, however, of making the complete equipment of the Administrative Organization in accordance with the Circular-Letter, on account of some special circumstances in Chapters, it cannot be helped that in Branch-Headquarters, Branches and Sub-Branched the volunteer service committee will attend to the work of disaster relief as was already notified by our Circular-Letter Hotoku No. 86 dated September 20, 1948, concerning "Speeding up the Formation of Volunteer Service Groups".

Vice-President



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Vice-President



JAPANESE NATIONAL RED CROSS  
TOKYO, JAPAN

DR LETTER NO. 4

TO: All Chapters

FROM: Mr. Tadatsugu Shimadzu, President, Japanese Red Cross

SUBJECT: ADMINISTRATIVE ORGANIZATION FOR DISASTER RELIEF

I.

The line of administration for the Disaster Relief Program is, as a rule, the plan which Headquarters office set up for the administration of all Red Cross Services and indicated to all Chapter Directors at the meeting of May 4th concerning Volunteer Services. See Chart No. 2, which is included in this letter with details for Disaster Relief. The same general plan will be followed by all services, however, there will be minor differences in adapting the plan to the various services.

II.

The National organization plan has been explained in DR Letter No. 2 and the Chapter Disaster Relief Organization in DR Letter No. 3. This letter, however, will explain in more detail the chapter organization and means of setting up the various committees and operational teams. The Chapter Director is directly responsible for the Disaster Relief program, as he is for all other Chapter service programs, but the administrative responsibility for the program will be delegated to the Disaster Relief Division of the Chapter.

III. PREFECTURAL CHAPTER DISASTER RELIEF COMMITTEE

This committee will be created separately from the Disaster Relief Advisory Committee and the Special Committee on Liaison and Coordination organized in the Chapter which are indicated in the DR Letter No. 3.

The Chairman of this committee will be appointed by the Chapter President and its membership will be drawn from every Branch. All Branch Heads will be requested by the Chapter Director to appoint a community leader who is not a governmental official who will represent the Branch on the Prefectural Chapter Disaster Committee. This same person will act as Chairman of the Branch Committee on Disaster Relief. Therefore, the membership of this committee will be determined by the number of Branches in the Chapter jurisdiction.

It will be the responsibility of the Chairman of the Prefectural Chapter Disaster Relief Committee to train its members with regard to all disaster relief services.



#### IV. ORGANIZATION AT BRANCH AND SUB-BRANCH LEVELS

(Explanation: Due to the different types of Branches which exist, it will be necessary to discuss separately the organization within each type as follows: (A) Local Office Branches, (B) City Branches, (C) City Branch Headquarters in five large cities, (D) Branches in the Tokyo-To Area.)

##### A. Local Office Branches

###### 1. Disaster Relief Chairman

As indicated above, the Branch Head will appoint a person to serve on the Prefectural Chapter Disaster Relief Committee, and by reason of this appointment, the same person will serve as Branch Chairman. It will be the responsibility of this person to train members of Branch Committee who are Chairmen of the Sub-branch Disaster Relief Committee.

###### 2. Branch Disaster Relief Committee Membership

The Branch Committee Membership will be drawn from the Sub-Branch areas and the Sub-Branch Head will be requested by the Branch Head to appoint a leader to represent the Sub-Branch on the Branch Committee. This same person will also act as Chairman of the Sub-Branch Committee.

###### 3. Sub-Branch Disaster Relief Committee Chairman

As indicated in Paragraph 2 above, the Sub-Branch Chairman will, by reason of his position on the Branch Committee, act as Chairman of the Sub-Branch Committee. He will be responsible for organizing the operational teams on that level and for training members of these teams. At all times the Sub-Branch Disaster Relief Committee Chairman will work very closely with the appropriate local government officials who are in charge of governmental disaster relief responsibilities.

###### 4. Sub-Branch Operational Teams

On the Sub-Branch level where the disaster relief work will actually be done, there will be Volunteer teams to do the work. The type of work these teams will do will depend on the plans worked out by the Branch and Sub-Branch and coordinated through the Chapter and the Prefectural Planning Board.

##### B. City Branches

1. As indicated in III above, the Disaster Relief Chairman of the City Branch will be appointed by the Head of the City Branch and will also act as a member of the Prefectural



Chapter Disaster Relief Committee. He will be responsible for the training of the members of the City Branch Disaster Relief Committee who will act as the Chairmen of the Cho Sub-Committee and for recruiting and training Red Cross disaster relief operational teams.

2. On the City Branch level there will be a Disaster Relief Committee. The City Branch Head will appoint a Volunteer leader to represent each Cho area on the City Branch Committee. This same person will act as Chairman of the Cho Sub-Committee if it is agreed by Red Cross and government to organize Sub-Committee on the Cho level. The Cho Sub-Committee membership will be appointed by the Cho Sub-Chairman from among the volunteers of Cho area who are fully interested in the Red Cross works. If it is not deemed wise to organize the Sub-Committee on this level the Cho Sub-Chairman will act as the disaster contact person on this level.
3. It will be necessary for the City Branch Disaster Relief Committee to organize a certain number of operational teams in every Cho which can be rushed to any part of the City Branch jurisdiction in case of disaster.

C. City Branch-Headquarters in Five Large Cities

1. The five large cities are Kyoto, Osaka, Nagoya, Yokohama and Kobe. These five cities have Branch-Headquarters and Branch offices in all wards. Kyoto is the city which does not have Branch-Headquarters but this will be established. As indicated in III above, the Chairman of the Branch-Headquarters' Disaster Relief Committee will be appointed by the Branch-Headquarters Head and this same person will act as a member of the Prefectural Chapter Disaster Relief Committee. The Branch-Headquarters' Disaster Relief Committee will draw its membership from each of the Branch Office areas. The person serving from the Branch Office Area on the Branch Headquarters Committee will be appointed by the Branch Head and will act as Chairman of the Branch Office Committee. Membership of the Branch Office Committee will be drawn from every Cho within Branch area and will be appointed by the Branch Head. The Cho representative on Branch Office Committee will act as the Chairman of the Cho Sub-Committee. Members of the Cho Sub-Committee will be appointed by its Chairman from among the volunteers of Cho area who are fully interested in the Red Cross works. If it is not deemed wise to organize the Sub-Committee on Cho level, the Cho Sub-Chairman will act as the disaster contact person on this level.
2. The Chairman of the Branch-Headquarters Disaster Relief Committee will be responsible for the training of the members of the Branch-Headquarters Disaster Relief Committee who will act as the Chairman of the Branch Office Committee.



The Chairman of the Branch Office Disaster Relief Committee will be responsible for the training of the members of this Committee who will be the Cho Sub-Chairmen and for recruiting and training operational teams.

5. It will be necessary for the Branch Office Disaster Relief Committee to organize a certain number of operational teams in every Cho area who can be rushed to any part of the Branch Office jurisdiction in case of disaster.

#### D. Branches in the Tokyo-To Area

Due to the unique governmental organization of the Tokyo-To Area, a combination of the above plans will be used.

In the Tokyo-To Area there will be three types of branches: Local Office Branches, City Branches and Ward Branches. As indicated in III above, Disaster Relief Chairmen of these Branches will be appointed by the Branch Head and will represent the Branch on the Chapter Disaster Committee. On each level Disaster Relief Committee and operational teams will be organized and trained in accordance with the principles indicated in A., B., C., above.

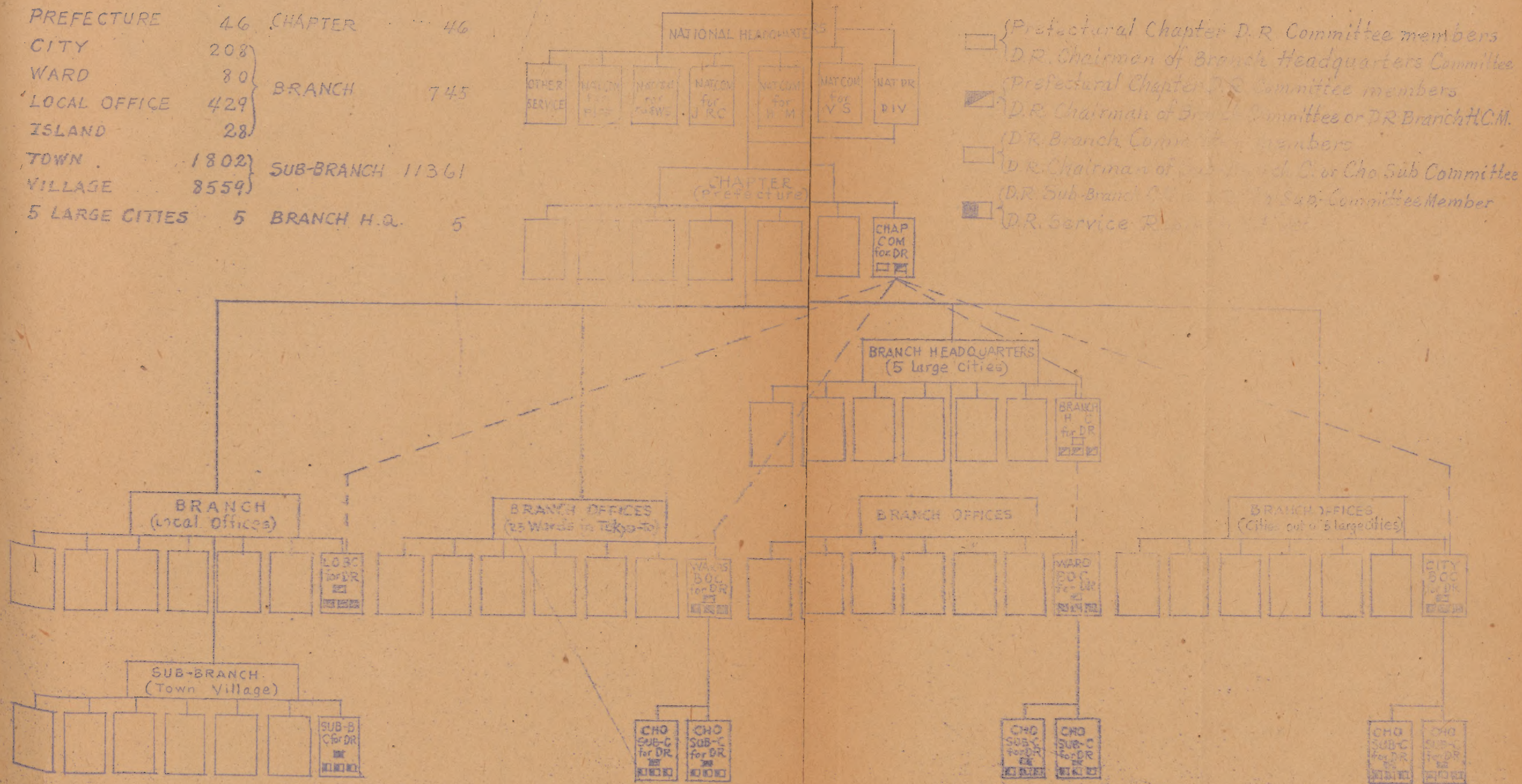
#### E. Summation

See attached Chart No. 2, "National Organization Chart for Administration of Japanese Red Cross Services" (Including Details of Disaster Relief Organizations). The aforementioned explanation relates directly to this chart. Other services are also shown on this chart and the same general administrative plan will be followed at the various levels. However, each service will make necessary adaptation in accordance with the needs of the particular programs, just as Disaster Relief Service and Volunteer Services have varied on some levels.



# NATIONAL ORGANIZATION CHART FOR ADMINISTRATION OF JAPANESE RED CROSS SERVICES (Including Details of Disaster Relief Organization)

PREFECTURE	46	CHAPTER	46
CITY	208	BRANCH	745
WARD	80		
LOCAL OFFICE	429		
ISLAND	28	SUB-BRANCH	11361
TOWN	1802		
VILLAGE	8559		
5 LARGE CITIES	5	BRANCH H.Q.	5



- ☐ Prefectural Chapter D.R. Committee members
- ☐ D.R. Chairman of Branch Headquarters Committee
- ☐ Prefectural Chapter D.R. Committee members
- ☒ D.R. Chairman of Branch Committee or D.R. Branch H.C.M.
- ☐ D.R. Branch Committee members
- ☐ D.R. Chairman of Sub-Branch Committee or Cho Sub Committee
- ☐ D.R. Sub-Branch Committee or Cho Sub Committee Member
- ☒ D.R. Service Representative



